Probate Fees Tax Panel Discussion

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Probate Court Jurisdiction

- Children's Matters
- Conservatorships
- Guardianships of Adults with Intellectual Disability
- Mental Health Commitments
- Decedents' Estates and Trusts

Organizational Structure

- State Court
- 54 Districts
 - Court consolidation in 2011 closed 63 courts
- One elected judge per district
- Housed in municipal facilities

Financial Structure

- Probate Court Administration Fund
 - All system finances administered through the fund
 - State Treasurer has custody and invests funds
 - Automatic annual sweep to general fund
- Probate Court system budget
 - Approved by Chief Court Administrator
 - Separate from Judicial Branch finances
 - Administered by PCA
 - Current year: \$42.8 million

Probate Fees

- Filing Fees
 - \$150 since 1998
 - \$225 effective January 1, 2016
- Accounting Fees
 - Revised effective January 1, 2016
 - 0.05% of greater of assets or income, multiplied by number of years in accounting period
 - ▼ Minimum fee: \$50
 - ▼ Maximum fee: \$500 per year

Decedents' Estate Fees

Probate Fee

S25

\$50

\$1,000

Value of Estate \$0 to \$500 \$501 to \$1,000 \$1,000 to \$10,000

\$10,000 to \$500,000

\$500,000 to \$2 million

\$10,000 \$1,865, plus .0025 of all in excess of \$500,000

\$150, plus .0035 of all in excess of

\$50, plus .01 of all in excess of

\$2 million and over

\$5,615, plus .005 of all in excess of \$2,000,000

Effective for decedents dying on or after January 1, 2015

| Probate Fee Revenue 7 Projected Additional Revenue from Fee Changes | | | | |
|---|--------------|--------------|--|--|
| <u>Category of Fees</u> | <u>FY 16</u> | <u>FY 17</u> | | |
| Decedents' Estates | \$11,000,000 | \$11,000,000 | | |
| Filing | \$425,000 | \$850,000 | | |
| Filing Accounting | \$220,000 | \$440,000 | | |
| | | | | |

| Probate Fee Revenue | | | | | |
|---|--------------|--------------|--|--|--|
| Projected Revenue by CategoryCategory of FeesFY 16 ProjectedPercentage of | | | | | |
| | Revenue | <u>Total</u> | | | |
| Decedents' | \$37,922,500 | 88.6% | | | |
| Estates | | | | | |
| Filing | \$2,062,500 | 4.8% | | | |
| Accounting | \$2,660,000 | 6.2% | | | |
| Miscellaneous | \$160,000 | 0.4% | | | |
| | | | | | |

Chart 1

Comparison of Probate Fees on Decedents' Estates

| <u>State</u> | Fee Type | Includes <u>Non-</u> Probate Assets? | Cap on Fees? | Top Marginal Rate | | |
|----------------|-----------------------------|---|--------------|------------------------------------|--|--|
| Connecticut | Percentage fees | Yes | No | 0.5% of amount over \$2 million | | |
| Arizona | Flat fees | N/A | N/A | N/A | | |
| California | Flat fees | N/A | N/A | N/A | | |
| Florida | Flat fees | N/A | N/A | N/A | | |
| Georgia | Flat fees | N/A | N/A | N/A | | |
| Maine | Tiered fees | No | No | 0.04% of amount over \$2.5 million | | |
| Massachusetts | Flat fee + Tiered fees | No | Yes | N/A | | |
| Nevada | Flat fees + Tiered fees | No | Yes | N/A | | |
| New Hampshire | Tiered fees | No | Yes | N/A | | |
| New Jersey | Flat fees | N/A | No | N/A | | |
| New York | Tiered fees | No | Yes | N/A | | |
| North Carolina | Flat fees + Percentage fees | Yes | Yes | N/A | | |
| Pennsylvania | Flat fees + Tiered fees | No | No | 0.015% of amount over \$400,000 | | |
| Rhode Island | Percentage fees | No | Yes | N/A | | |
| South Carolina | Percentage fees | No | No | 0.025% of amount over \$600,000 | | |
| Texas | Flat fees | N/A | N/A | N/A | | |
| Vermont | Flat fees +Tiered fees | No | Yes | N/A | | |

Chart 2 Cost Recovery in Court Systems

| | | | Percentage |
|-------------------------|-------------------|---------------------------|------------------|
| <u>Court System</u> | Court Fee Revenue | <u>Court Expenditures</u> | <u>Recovered</u> |
| | | | |
| CT Judicial Branch | \$54,011,781 | \$547,046,370 | 10% |
| | | | |
| NY Judicial Branch | \$407,000,000 | \$1,820,000,000 | 22% |
| | | | |
| MA Judicial Branch | \$110,966,421 | \$822,981,815 | 13% |
| | | | |
| FL Judicial Branch | \$914,643,781 | \$443,416,191 | N/A |
| Charleston County, SC | | | |
| Probate Court | \$1,266,075 | \$2,421,037 | 52% |
| Cobb County, GA Probate | | | |
| Court | \$1,151,000 | \$1,510,597 | 76% |
| Providence, RI Probate | | | |
| Court | \$157,783 | \$443,974 | 36% |
| | | | |

Issues to Consider

- Relationship between the fee and the service
- Inconsistencies with the estate tax
- Enforcement problems
- Best practices in other states
- Effect on migration
- Volatility of revenue stream

Policy Options to Consider

- Status quo
- Restore the cap on fees
- Overhaul fee structure
- Require that all estate tax returns be filed with DRS